

South Australia

## Essential Services Act 1981

An Act to protect the community against the interruption or dislocation of essential services.

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### Contents

- 1 Short title
- 2 Interpretation
- 3 Declaration of periods of emergency
- 4 Directions in relation to proclaimed essential services
- 5 Minister may take over etc the provision of essential services
- 6 Power to require information
- 7 Profiteering
- 7A Authorised officers
- 8 Offence to intimidate etc person performing duties in essential service during period of emergency
- 9 Exemptions
- 10 Delegation
- 10A Continuing offence
- 10B Offence by body corporate
- 10C General defence
- 11 Evidentiary provisions
- 12 Proceedings for offences against this Act
- 13 Regulations

### Legislative history

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#### The Parliament of South Australia enacts as follows:

##### 1—Short title

This Act may be cited as the *Essential Services Act 1981*.

##### 2—Interpretation

In this Act, unless the contrary intention appears—

***essential service*** means a service (whether provided by a public or private undertaking) without which the safety, health or welfare of the community or a section of the community would be endangered or seriously prejudiced;

***owner*** of property includes a person in lawful possession of the property;

***period of emergency*** means a period declared by proclamation under this Act to be a period of emergency;

*proclaimed essential service* means an essential service declared by proclamation under this Act to be an essential service in respect of which a period of emergency applies;

*the provision* of an essential service includes the operation, or maintenance of an essential service; and *to provide* has a corresponding meaning;

*to sell* means—

- (a) in relation to goods—to sell, or to offer or expose for sale; and
- (b) in relation to services—to contract to provide the services, or to offer to provide the services under contract; and *sale* has a corresponding meaning;

*service* includes the production, distribution and supply of goods.

### **3—Declaration of periods of emergency**

- (1) Where, in the opinion of the Governor, circumstances have arisen, or are likely to arise, that have caused, or are likely to cause, interruption or dislocation of essential services in the State, the Governor may, by proclamation—
  - (a) declare a period (commencing on the date of the proclamation, or some specified later date, and extending for not more than seven days) to be a period of emergency for the purposes of this Act; and
  - (b) declare that specified essential services are the essential services in respect of which the period of emergency applies.
- (2) The Governor may, by proclamation—
  - (a) extend a period of emergency for successive periods (each not to exceed seven days) but not so that the total period exceeds fourteen days; or
  - (b) extend a period of emergency by such other period or periods as may be authorised by a resolution of both Houses of Parliament; or
  - (c) vary a declaration under subsection (1)(b) by expanding or reducing the range of essential services to which the declaration applies; or
  - (d) revoke a proclamation under this section.
- (3) Where a period of emergency expires, no subsequent period may be declared to be a period of emergency unless—
  - (a) that subsequent period commences fourteen days or more after the expiration of the former period of emergency; or
  - (b) the declaration is authorised by a resolution of both Houses of Parliament.

### **4—Directions in relation to proclaimed essential services**

- (1) If, during a period of emergency, it is, in the opinion of the Minister, in the public interest to do so, the Minister may give directions in relation to the provision or use of proclaimed essential services.
- (2) A direction under this section—
  - (a) may relate to proclaimed essential services generally, or to a particular proclaimed essential service;

- (b) may be given to a specified person, or class of persons, or members of the public generally;
  - (c) may be expressed to be of general application or limited according to time, place or circumstances;
  - (d) may impose a restriction or prohibition (which may be absolute or conditional);
  - (e) may deal with matters incidental or ancillary to the provision or use of proclaimed essential services.
- (3) No direction may be given under this section unless it relates to the provision or use of proclaimed essential services.
- (4) A direction under this section may be given to a person—
- (a) by personally serving a copy of the direction, or a document setting out the terms of the direction, on the person; or
  - (b) by posting a copy of the direction, or a document setting out the terms of the direction, to the person; or
  - (c) by transmitting by facsimile transmission a copy of the direction, or a document setting out the terms of the direction, to a facsimile number or the facsimile numbers provided by the person (in which case the notice or document will be taken to have been given to the person at the time of transmission); or
  - (d) by publishing the terms of the direction in a newspaper—
    - (i) that is distributed throughout the State, if the direction is of general application according to place;
    - (ii) that is distributed in a particular place, if the application of the direction is limited to that place; or
  - (e) by publishing the terms of the direction in a manner determined by the Minister.
- (5) A person who intentionally or recklessly contravenes a direction given to the person under this section is guilty of an offence.

Maximum penalty:

If the offence is committed by a body corporate—\$120 000.

If the offence is committed by a natural person—\$20 000.

- (5a) A person who contravenes a direction given to the person under this section is guilty of an offence.

Maximum penalty:

If the offence is committed by a body corporate—\$20 000.

If the offence is committed by a natural person—\$5 000.

- (5b) If in proceedings for an offence against subsection (5) the court is not satisfied that the defendant is guilty of the offence charged but is satisfied that the defendant is guilty of an offence against subsection (5a), the court may find the defendant guilty of the latter offence.

- (6) A direction under this section—
  - (a) does not operate after the expiration of the period of emergency in relation to which it was made; and
  - (b) may be revoked by the Minister at any time.
- (7) Where—
  - (a) a direction is given under this section to a particular person, or class of persons; and
  - (b) that person, or a person of that class, incurs expenses in complying with the direction,  
he or she may recover the amount of those expenses from the Minister as a debt.
- (8) A person to whom a direction is given under this section incurs no civil or criminal liability for an act or omission of the person in compliance with the direction.

## **5—Minister may take over etc the provision of essential services**

- (1) If, during a period of emergency, it is, in the opinion of the Minister, in the public interest to do so, the Minister may—
  - (a) provide, or assist in the provision of, a proclaimed essential service; or
  - (b) provide, or assist in the provision of, a service in substitution for a proclaimed essential service.
- (2) For the purpose of providing, or assisting in the provision of, a service under subsection (1), the Minister may—
  - (a) employ at not less than award rates such persons as the Minister thinks fit; and
  - (b) enter into such contracts or arrangements as the Minister thinks fit.
- (3) The Minister may, with the consent of the Governor, apply money from the Consolidated Account for the purpose of satisfying liabilities incurred by the Minister in the exercise of powers under subsection (1) or (2), and this subsection is, without further appropriation, a sufficient authority for that purpose.
- (4) The Minister may, by instrument in writing served upon the owner of property that is necessary to enable the Minister to exercise powers conferred by subsection (1), requisition that property.
- (5) An instrument of requisition under subsection (4) may be served on a person—
  - (a) by personally serving the instrument, or a copy of the instrument, on the person; or
  - (b) by posting the instrument, or a copy of the instrument, to the person; or
  - (c) by transmitting by facsimile transmission the instrument, or a copy of the instrument, to a facsimile number or the facsimile numbers provided by the person (in which case the instrument will be taken to have been served on the person at the time of transmission).

- (6) Where a person to whom a requisition under subsection (4) is addressed refuses or fails to make available for use by the Minister any of the person's property to which the requisition relates, the person is guilty of an offence.

Maximum penalty:

If the offence is committed by a body corporate—\$10 000.

If the offence is committed by a natural person—\$1 250.

- (7) Where property has been requisitioned by the Minister under this section, the Minister, or an agent of the Minister, may take the property, exercising any necessary force in order to do so, and may use the property in the exercise of powers conferred by subsection (1).
- (8) At or before the end of a period of emergency, property requisitioned by the Minister must be returned to the owner and the Minister is liable to compensate the owner—
- (a) for damage to, or deterioration of, the property occurring while it was in the possession of the Minister; and
  - (b) for loss suffered by the owner in consequence of deprivation of the use of his or her property.

## 6—Power to require information

- (1) The Minister may, by notice in writing, require any person who is, in the Minister's opinion, in a position to do so to furnish information specified in the notice, relating to the provision or use of an essential service.
- (2) A notice under subsection (1) may be given to a person—
- (a) by personally serving the notice, or a copy of the notice, on the person; or
  - (b) by posting the notice, or a copy of the notice, to the person; or
  - (c) by transmitting by facsimile transmission the notice, or a copy of the notice, to a facsimile number or the facsimile numbers provided by the person (in which case the notice will be taken to have been given to the person at the time of transmission).
- (3) Any information sought under subsection (1) must be relevant or incidental to—
- (a) the administration of this Act; or
  - (b) the administration of the *Emergency Management Act 2004*; or
  - (c) the administration of the *Fire and Emergency Services Act 2005*; or
  - (ca) the administration of Part 11 of the *South Australian Public Health Act 2011*; or
  - (d) a detailed assessment, which may be carried out by the Minister at any time, of the risks of disruption to the provision or use of the essential service to which the notice given under subsection (1) relates.
- (4) A person required to furnish information under subsection (1) must, within the time allowed in the notice, furnish the information sought in the notice to the best of the person's knowledge, information and belief.

Maximum penalty:

If the offence is committed by a body corporate—\$10 000.

If the offence is committed by a natural person—\$1 250.

- (5) A person is not obliged to furnish information under this section if that information would tend to incriminate the person of an offence.
- (6) The Minister or any other person who acquires confidential information as a result of a requirement under subsection (1) must not disclose the information except—
- (a) to a body or person who is authorised to engage in—
    - (i) the administration of this Act; or
    - (ii) the administration of the *Emergency Management Act 2004*; or
    - (iii) the administration of the *Fire and Emergency Services Act 2005*; or
    - (iiia) the administration of Part 11 of the *South Australian Public Health Act 2011*; or
    - (iv) a detailed assessment of the risks of disruption to the provision or use of the essential service to which the notice given under subsection (1) relates,where the disclosure of the information is necessary for the body or person to engage in the administration or assessment; or
  - (b) as otherwise required in the proper performance of official functions or duties; or
  - (c) as authorised by the person to whom the duty of confidentiality is owed; or
  - (d) as required by a court or other lawfully constituted authority; or
  - (e) where the Minister is of the opinion that the disclosure of the information is in the public interest.

## 7—Profiteering

- (1) The Minister may, by notice published in the Gazette—
- (a) fix maximum prices in relation to the sale of specified goods or services during a period of emergency; or
  - (b) vary or revoke a notice under this section.
- (2) A notice under this section—
- (a) may fix differential maximum prices that vary according to factors specified in the notice;
  - (b) may apply to sale generally, or to specified classes of sale;
  - (c) may apply throughout the State, or in specified parts of the State.
- (3) A person who, during a period of emergency, sells goods or services in relation to which a maximum price is in force under this section at a price in excess of that maximum is guilty of an offence.

Maximum penalty: \$10 000 or imprisonment for 6 months.

**7A—Authorised officers**

- (1) During a period of emergency—
  - (a) an authorised officer appointed under a prescribed Act may, for the purposes of the administration or enforcement of this Act, exercise powers granted to the authorised officer by the prescribed Act as if the powers were being exercised for the purposes of the administration or enforcement of the prescribed Act; and
  - (b) for that purpose, the prescribed Act is to apply subject to modifications prescribed by regulation.
- (2) In this section—
 

*prescribed Act* in relation to a period of emergency means an Act declared by regulation to be a prescribed Act in relation to an essential service in respect of which the period of emergency applies.
- (3) Nothing in this section limits any power, authority or function that a member of the police force may have in relation to the administration or enforcement of this Act.

**8—Offence to intimidate etc person performing duties in essential service during period of emergency**

Any person who, during a period of emergency, by force or intimidation, interferes with or impedes the performance by any person of a duty related to the provision of a proclaimed essential service or the administration of this Act is guilty of an offence.

Maximum penalty: \$5 000.

**9—Exemptions**

- (1) The Minister may, by instrument in writing, grant an exemption from the provisions, or any specified provisions of this Act, or from any specified direction given under this Act in respect of—
  - (a) any specified person or class of persons;
  - (b) any specified part or parts of the State;
  - (c) any specified class of actions.
- (2) The Minister may, by instrument in writing, vary or revoke an exemption under subsection (1).
- (3) An exemption under this section may be granted upon such conditions as the Minister thinks fit and specifies in the instrument of exemption.
- (4) A person who intentionally or recklessly contravenes a condition of an exemption granted to the person under this section is guilty of an offence.

Maximum penalty:

If the offence is committed by a body corporate—\$120 000.

If the offence is committed by a natural person—\$20 000.

- (4a) A person who contravenes a condition of an exemption granted to the person under this section is guilty of an offence.

Maximum penalty:

If the offence is committed by a body corporate—\$20 000.

If the offence is committed by a natural person—\$5 000.

- (4b) If in proceedings for an offence against subsection (4) the court is not satisfied that the defendant is guilty of the offence charged but is satisfied that the defendant is guilty of an offence against subsection (4a), the court may find the defendant guilty of the latter offence.
- (5) Notice of an exemption granted under this section, and of the variation or revocation of any such exemption, must be published in the Gazette, or in a newspaper circulating generally throughout the State, as soon as reasonably practicable after it takes effect.

## **10—Delegation**

- (1) The Minister may, by instrument in writing, delegate any of the Minister's powers under this Act to any other person or persons.
- (2) No delegation may be made under this section of the power to requisition property, or to fix maximum prices in relation to the sale of goods or services.
- (3) A delegation under this section is revocable at will and does not derogate from the power of the Minister to act personally in any matter.

## **10A—Continuing offence**

- (1) A person convicted of an offence against a provision of this Act in respect of a continuing act or omission—
- (a) is liable, in addition to the penalty otherwise applicable to the offence, to a penalty for each day during which the act or omission continued of not more than one-fifth of the maximum penalty prescribed for that offence; and
- (b) is, if the act or omission continues after the conviction, guilty of a further offence against the provision and liable, in addition to the penalty otherwise applicable to the further offence, to a penalty for each day during which the act or omission continued after the conviction of not more than one-fifth of the maximum penalty prescribed for the offence.
- (2) If an offence consists of an omission to do something that is required to be done, the omission will be taken to continue for as long as the thing required to be done remains undone after the end of the period for compliance with the requirement.

## **10B—Offence by body corporate**

If a body corporate commits an offence against this Act, a director of the body corporate is guilty of an offence and liable to the same penalty as may be imposed for the principal offence when committed by a natural person.

## **10C—General defence**

It is a defence to a charge of an offence against this Act if it is proved that the alleged offence did not result from any failure on the defendant's part to take all reasonable and practicable measures to prevent the commission of the offence or offences of the same or a similar nature.

## **11—Evidentiary provisions**

In any proceedings for an offence against this Act, an allegation in the complaint—

- (a) that a period referred to in the complaint is or was a period of emergency;
- (b) that a service referred to in the complaint was, on a specified date, a proclaimed essential service;
- (c) that a specified direction was given under this Act—
  - (i) at a specified time; and
  - (ii) in a specified manner; and
  - (iii) to a specified person, or persons of a specified class, or to members of the public generally;
- (d) that a person named in the complaint was on a specified date entitled to exercise powers referred to in the complaint by virtue of a delegation under this Act,

will be accepted as proved in the absence of proof to the contrary.

## **12—Proceedings for offences against this Act**

- (2) Proceedings for an offence against this Act must not be commenced without the authorisation of the Attorney-General.
- (3) An apparently genuine document purporting to be signed by the Attorney-General authorising the commencement of proceedings under this Act must be accepted in legal proceedings, in the absence of proof to the contrary, as proof of the authorisation.

## **13—Regulations**

- (1) The Governor may make such regulations as are necessary or expedient for the purposes of this Act.
- (2) A regulation may provide for the imposition of a penalty not exceeding five hundred dollars for breach of, or non-compliance with, the regulation.

## Legislative history

### Notes

- Amendments of this version that are uncommenced are not incorporated into the text.
- Please note—References in the legislation to other legislation or instruments or to titles of bodies or offices are not automatically updated as part of the program for the revision and publication of legislation and therefore may be obsolete.
- Earlier versions of this Act (historical versions) are listed at the end of the legislative history.
- For further information relating to the Act and subordinate legislation made under the Act see the Index of South Australian Statutes or [www.legislation.sa.gov.au](http://www.legislation.sa.gov.au).

### Principal Act and amendments

New entries appear in bold.

Year	No	Title	Assent	Commencement
1981	75	<i>Essential Services Act 1981</i>	19.11.1981	19.11.1981
2001	4	<i>Essential Services (Miscellaneous) Amendment Act 2001</i>	5.4.2001	7.10.2001 ( <i>Gazette 4.10.2001 p4340</i> )
2004	30	<i>Emergency Management Act 2004</i>	29.7.2004	Sch 1 (cl 2)—25.11.2004 ( <i>Gazette 25.11.2004 p4406</i> )
2005	40	<i>Fire and Emergency Services Act 2005</i>	14.7.2005	Sch 6 (cl 8)—1.10.2005 ( <i>Gazette 29.9.2005 p3547</i> )
2009	29	<i>Statutes Amendment (Public Health Incidents and Emergencies) Act 2009</i>	25.6.2009	Pt 4 (s 13)—25.6.2009
<b>2011</b>	<b>21</b>	<b><i>South Australian Public Health Act 2011</i></b>	<b>16.6.2011</b>	<b>Sch 1 (cl 6)—16.9.2012 (<i>Gazette 30.8.2012 p3945</i>)</b>
2013	16	<i>Statutes Amendment (Directors' Liability) Act 2013</i>	23.5.2013	Pt 16 (s 33)—17.6.2013 ( <i>Gazette 6.6.2013 p2498</i> )

### Provisions amended

New entries appear in bold.

Entries that relate to provisions that have been deleted appear in italics.

Provision	How varied	Commencement
s 3		
s 3(1)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 3(3)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 4		
s 4(1)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 4(3)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 4(4)	substituted by 4/2001 s 3(a)	7.10.2001
s 4(5)	substituted by 4/2001 s 3(a)	7.10.2001
s 4(5a)	inserted by 4/2001 s 3(a)	7.10.2001

s 4(5b)	inserted by 4/2001 s 3(a)	7.10.2001
s 4(6)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 4(7)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 4(8)	inserted by 4/2001 s 3(b)	7.10.2001
s 5		
s 5(1)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 5(2)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 5(3)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 5(5)	substituted by 4/2001 s 8 (Sch)	7.10.2001
s 5(6)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 5(8)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 6		
s 6(1)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 6(2)	substituted by 4/2001 s 8 (Sch)	7.10.2001
s 6(3)	substituted by 4/2001 s 4(a)	7.10.2001
	amended by 30/2004 Sch 1 cl 2	25.11.2004
	amended by 40/2005 Sch 6 cl 8(1)	1.10.2005
	amended by 29/2009 s 13(1)	25.6.2009
	<b>amended by 21/2011 Sch 1 cl 6(1)</b>	<b>16.9.2012</b>
s 6(4)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 6(5)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 6(6)	inserted by 4/2001 s 4(b)	7.10.2001
	amended by 30/2004 Sch 1 cl 2	25.11.2004
	amended by 40/2005 Sch 6 cl 8(2)	1.10.2005
	amended by 29/2009 s 13(2)	25.6.2009
	<b>amended by 21/2011 Sch 1 cl 6(2)</b>	<b>16.9.2012</b>
s 7		
s 7(3)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 7A	inserted by 4/2001 s 5	7.10.2001
s 8	amended by 4/2001 s 8 (Sch)	7.10.2001
s 9		
s 9(4)	substituted by 4/2001 s 6	7.10.2001
s 9(4a)	inserted by 4/2001 s 6	7.10.2001
s 9(4b)	inserted by 4/2001 s 6	7.10.2001
s 9(5)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 10		
s 10(1)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 10(2)	amended by 4/2001 s 8 (Sch)	7.10.2001
s 10A	inserted by 4/2001 s 7	7.10.2001
s 10B	inserted by 4/2001 s 7	7.10.2001
s 10C	inserted by 4/2001 s 7	7.10.2001
s 11	amended by 4/2001 s 8 (Sch)	7.10.2001
s 12		

<i>s 12(1)</i>	<i>deleted by 4/2001 s 8 (Sch)</i>	<i>7.10.2001</i>
<i>s 12(2)</i>	<i>amended by 4/2001 s 8 (Sch)</i>	<i>7.10.2001</i>
<i>s 12(3)</i>	<i>substituted by 4/2001 s 8 (Sch)</i>	<i>7.10.2001</i>

## **Historical versions**

Reprint No 1—7.10.2001

25.11.2004

1.10.2005

25.6.2009